TOWN OF HAMILTON, MASSACHUSETTS

INDEPENDENT AUDITORS' REPORT ON BASIC FINANCIAL STATEMENTS AND REQUIRED SUPPLEMENTARY INFORMATION

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

TOWN OF HAMILTON, MASSACHUSETTS

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Independent Auditors' Report



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Independent Auditors' Report

To the Honorable Board of Selectmen Town of Hamilton, Massachusetts

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Hamilton, Massachusetts, as of and for the fiscal year ended June 30, 2009, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of Hamilton, Massachusetts' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Hamilton, Massachusetts, as of June 30, 2009, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As more fully described in Note 13, the Town has implemented Governmental Accounting Standards Board Statement #45, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2010, on our consideration of the Town of Hamilton, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in conjunction with this report in considering the results of our audit.

The management's discussion and analysis information (located on pages 4 through 13) and budgetary comparison for the general fund and certain pension information (located on pages 53 through 57) are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

e, TJX Com, UC

June 28, 2010

Management's Discussion and Analysis

As management of the Town of Hamilton, Massachusetts (Town), we offer readers of these financial statements this narrative overview and analysis of the Town's financial activities for the fiscal year ended June 30, 2009.

Financial Highlights

- > The assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$15,958,837 (net assets). Of this amount, \$2,194,445 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The Town's total net assets increased by \$263,809 in the current fiscal year.
- As of the close of the fiscal year, the Town's governmental funds reported combined ending fund balances totaling \$4,245,709, an increase of \$176,920 in comparison with the prior year. Approximately \$3,623,000 represents unreserved fund balance.
- At the end of the fiscal year, undesignated fund balance for the general fund totaled \$407,892, or 1.7 percent of total general fund expenditures and transfers out. In the prior year, undesignated fund balance for the general fund totaled \$494,333.
- > The Town's total bonded debt decreased by \$615,000 during fiscal year 2009; no new debt was issued during the fiscal year.

Overview of the Basic Financial Statements

This discussion and analysis is intended to serve as an introduction to the *basic financial statements*, which consists of the following three components:

- 1. Government-wide financial statements
- 2. Fund financial statements
- 3. Notes to the basic financial statements.

This report also contains other supplementary information in addition to the basic financial statements.

Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the Town's non-fiduciary assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes, earned but unused vacation leave, etc.).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). Governmental activities include general government, public safety, education, public works, health and human services, culture and recreation, and debt service (interest). Business-type activities include the water and waste removal operations.

The government-wide financial statements can be found on pages 15-17 of this report.

Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into the following categories and are described below:

- 1. Governmental funds
- 2. Proprietary funds
- 3. Fiduciary funds

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains 66 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the general fund, stabilization (special revenue) fund, community preservation (special revenue) fund and police/fire station (capital project) fund, which are considered to be major funds. Data from the other 62 governmental funds are combined into a single, aggregated presentation titled *nonmajor governmental funds*.

The basic governmental funds financial statements can be found on pages 18-23 of this report.

Proprietary funds

The Town maintains one type of proprietary fund.

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town uses enterprise funds to account for its water and waste removal operations, which are considered to be major funds.

The basic proprietary fund financial statements can be found on pages 24-26 of this report.

Fiduciary funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's programs. The accounting used for fiduciary funds is similar to that used for proprietary funds.

Private-purpose trust funds are reported and combined into a single, aggregate presentation in the fiduciary fund financial statements under the caption "private purpose trust funds".

The basic fiduciary fund financial statements can be found on pages 27-28 of this report.

Notes to the basic financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-52 of this report.

Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. Presented in this information is the budget comparison for the general fund and certain pension information, which can be located on pages 53-57 of this report.

Government-Wide Financial Analysis

The following tables present current and prior year data on the government-wide financial statements.

Net Assets

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The Town's assets exceeded liabilities by \$15,958,837 at the close of the fiscal year and are summarized as follows:

	Governmental Activities				Business-T	уре	Activities	Total					
	2009		2008		2009		2008		2009		2008		
Assets				-		2 -		-		-			
Current assets\$	3,825,786	\$	5,015,168	\$	415,256	\$	410,087	\$	4,241,042	\$	5,425,255		
Noncurrent assets (excluding													
capital assets)	1,577,198		102,133		90		2		1,577,198		102,133		
Capital assets (net)	14,077,060		14,321,381		5,643,218		5,782,106		19,720,278		20,103,487		
				-		0.00	-	-		-			
Total assets	19,480,044	2	19,438,682	-	6,058,474	i li	6,192,193	-	25,538,518		25,630,875		
Liabilities													
Current liabilities													
(excluding debt)	418,068		462,434		40,145		45,928		458,213		508,362		
Noncurrent liabilities	,		,		25,225		12,720				200,002		
(excluding debt)	657,018		365,440		39,450		22,045		696,468		387,485		
Current debt	440,000		440,000		175,000		175,000		615,000		615,000		
Noncurrent debt	6,060,000		6,500,000		1,750,000	7. 9	1,925,000		7,810,000	200	8,425,000		
Total liabilities	7,575,086	-	7,767,874		2,004,595	-	2,167,973	_	9,579,681	-	9,935,847		
Net Assets													
Invested in capital assets													
(net of related debt)	7,617,406		7,461,909		3,718,218		3,682,106		11,335,624		11,144,015		
Restricted	2,428,768		2,106,446		-				2,428,768		2,106,446		
Unrestricted	1,858,784	_	2,102,453	-	335,661	_	342,114		2,194,445	_	2,444,567		
Total net assets\$	11,904,958	\$_	11,670,808	\$=	4,053,879	\$ =	4,024,220	\$_	15,958,837	\$=	15,695,028		

The largest portion of the Town's net assets (71.0%) reflects its investment in capital assets (e.g., land, land improvements, buildings and improvements, machinery and equipment, vehicles, library books, software, and infrastructure); less any related outstanding debt used to acquire those assets. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net assets (15.2%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets (13.8% or \$2,194,445) represents unrestricted net assets and may be used to meet the Town's ongoing obligations to citizens and creditors. Of this amount, \$1,858,784 may be used to support governmental activities and \$335,661 may be used to support business-type activities.

At the end of the current fiscal year, the Town reports positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

Changes in Net Assets

For the fiscal year ended June 30, 2009, the Town's total net assets increased by \$263,809, compared to an increase of \$185,937 in the prior fiscal year. These amounts are summarized as follows:

	Governmental Activities				Business-Type	Activities	Total				
	2009		2008		2009	2008		2009		2008	
Revenues									-		
Program Revenues:											
Charges for services\$	771,046	5	913,474	\$	935,587 \$	842,479	\$	1,706,633	\$	1,755,953	
Operating grants and contributions	816,972		1,102,430		424	10,943		817,396		1,113,373	
Capital grants and contributions	38,786		334,962		*	5-		38,786		334,962	
Real estate and personal property taxes and tax liens	21,787,433		19,781,107		-	-		21,787,433		19,781,107	
Motor vehicle and other excise taxes	894,867		969,319		2	12		894,867		969,319	
Penalties and interest on taxes	61,096		58,523		=	- 0		61,096		58,523	
Payments in lieu of taxes	39,419		34,947		<u> </u>	12		39,419		34,947	
Community preservation surcharges	351,667		321,718		*	16		351,667		321,718	
Grants and contributions not restricted											
to specific programs	855,775		944,513		=			855,775		944,513	
Unrestricted investment income	36,467		79,785		-			36,467		79,785	
:-		-					-		-		
Total revenues.	25,653,528	=	24,540,778		936,011	853,422		26,589,539		25,394,200	
Expenses											
General government	1,591,752		1,489,046		ē			1,591,752		1,489,046	
Public safety	3,874,613		3,851,180		2	-		3,874,613		3,851,180	
Education	16,067,945		14,661,560		≅	9		16,067,945		14,661,560	
Public works	1,546,930		1,929,613		×.	2		1,546,930		1,929,613	
Health and human services	389,339		376,034		σ.	8		389,339		376,034	
Culture and recreation	1,386,044		1,701,739			€		1,386,044		1,701,739	
Debt service - interest	295,567		353,355		-	*		295,567		353,355	
Water	•		5.00		858,962	834,393		858,962		834,393	
Waste removal.	-				314,578	11,343		314,578	_	11,343	
Total expenses	25,152,190	_	24,362,527	-	1,173,540	845,736	-	26,325,730	_	25,208,263	
Change in net assets before transfers	501,338		178,251		(237,529)	7,686		263,809		185,937	
Transfers, net	(267,188)	_	(15,126)	-	267,188	15,126	<u></u>				
Change in net assets	234,150		163,125		29,659	22,812		263,809		185,937	
Net assets - beginning of year.	11,670,808	_	11,507,683		4,024,220	4,001,408	_	15,695,028	_	15,509,091	
Net assets - end of year\$	11,904,958	\$ =	11,670,808	\$=	4,053,879 \$	4,024,220	\$=	15,958,837	\$=	15,695,028	

Governmental activities increased the Town's net assets by \$234,150. In the prior year, governmental activities increased the Town's net assets by \$163,125.

Business-type activities increased the Town's net assets by \$29,659. In the prior year, business-type activities increased the Town's net assets by \$22,812.

Fund Financial Statement Analysis

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds

The focus of the governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the governmental funds reported combined ending fund balances totaling \$4,245,709, an increase of \$176,920 in comparison with the prior year. 85.0% of this total amount (\$3,603,823) represents undesignated fund balance. The remainder of fund balance is designated or reserved to indicate that it is not available for new spending because it has already been committed to:

- Liquidate contracts and purchase orders of the prior period (\$139,106)
- ➤ Loans (\$25,762)
- Perpetual permanent funds (\$307,396)
- ➤ Other specific purposes (\$150,122)
- Fund a portion of the fiscal year 2010 budget (\$19,500)

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, undesignated fund balance of the general fund totaled \$407,892, while total fund balance was \$566,498. As a measure of the general fund's liquidity, it may be useful to compare both undesignated fund balance and total fund balance to total general fund expenditures and transfers out. Undesignated fund balance represents 1.7% of total general fund expenditures and transfers out, while total fund balance represents 2.3% of that same amount.

The balance of the Town's general fund decreased by \$84,870 during fiscal year 2009. The Town recognized a negative budget to actual variance (excluding encumbrances and continuing appropriations) totaling approximately \$20,000, and used approximately \$21,000 of reserves to fund the fiscal year 2009 budget. In addition, the accrual for 60-day receipts decreased by approximately \$44,000.

Financial highlights of the Town's other major governmental funds are as follows:

The fund balance of the stabilization fund (special revenue) increased by \$6,358 during the current fiscal year, which is attributable to investment earnings.

The fund balance of the community preservation fund (special revenue) increased by \$346,906 during the current fiscal year. The fund recognized \$347,477 in surcharges, \$218,638 in intergovernmental revenues and \$41,512 in investment income. Expenditures of \$260,721 were incurred during the fiscal year.

The fund balance of the police/fire station fund (capital project) decreased by \$14,630 during the current fiscal year, which is attributable to expenditures incurred during the year.

Proprietary funds

The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the water and waste removal enterprise funds at the end of the year amounted to \$319,963 and \$15,698, respectively. The water fund had an increase in net assets for the year of \$29,738 and the waste removal fund had a decrease of \$79. Other factors concerning the finances of these two funds have already been addressed in the discussion of the Town's business-type activities.

General Fund Budgetary Highlights

The original general fund budget totaled \$24,581,075. During the year, general fund revenues, expenditures and encumbrances and continuing appropriations were less than budgetary estimates, while other financing sources/uses exceeded budgetary estimates, resulting in a negative budget to actual variance of approximately \$159,000. Encumbrances and continuing appropriations total \$139,106 at year-end.

Capital Asset and Debt Administration

Capital assets

The Town's investment in capital assets for its governmental and business type activities at the end of the fiscal year totaled \$19,720,278 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings and improvements, machinery and equipment, vehicles, library books, and infrastructure. The total decrease in the investment in capital assets for the current fiscal year totaled \$383,209 or 1.9% (a 1.2% decrease for governmental activities and a 0.7% decrease for business-type activities).

Major capital asset events that occurred during the current fiscal year include the following:

- ➤ General government land improvements (\$112,138)
- ➤ Public safety equipment (\$141,432)
- ➤ Public safety vehicles (\$67,448)
- ➤ Infrastructure projects (\$85,290)

The following table summarizes the Town's capital assets (net of accumulated depreciation):

		Governmen	nental Activities			Business-T	Activities		Total				
	-	2009	e e-	2008	. 2	2009		2008	_	2009) - <u>-</u>	2008	
Land	\$	796,875	\$	796,875	\$	283,912	\$	283,912	\$	1,080,787	\$	1,080,787	
Land improvements		359,181		267,049		·				359,181		267,049	
Buildings and improvements		10,002,375		10,309,479		2,511,000		2,573,000		12,513,375		12,882,479	
Machinery and equipment		254,308		132,896		9,975		15,225		264,283		148,121	
Vehicles		413,890		484,268		19,407		27,169		433,297		511,437	
Library books		92,982		119,549				20		92,982		119,549	
Infrastructure		2,157,449	_	2,211,265		2,818,924	0 vi -	2,882,800	-	4,976,373	_	5,094,065	
Total capital assets	\$=	14,077,060	\$=	14,321,381	\$=	5,643,218	\$=	5,782,106	\$=	19,720,278	\$_	20,103,487	

Additional information on the Town's capital assets can be found in Note 5 on pages 42-43 of this report.

Long-Term Debt

At the end of the current fiscal year, total bonded debt outstanding was \$8,425,000, which is backed by the full faith and credit of the Town, and is summarized as follows:

	Governmen	Governmental Activities			Business-T	уре А	ctivities	Total				
_	2009	-	2008	. =	2009	_	2008		2009		2008	
General obligation bonds \$ State House Serial Loan Notes	6,300,000 200,000	\$	6,715,000 225,000	\$ _	1,925,000	\$	2,100,000	\$	8,225,000 200,000	\$	8,815,000 225,000	
Total bonds and notes \$	6,500,000	\$	6,940,000	\$=	1,925,000	\$	2,100,000	\$_	8,425,000	\$_	9,040,000	

The Town's total bonded debt decreased by \$615,000 during the current fiscal year; no new debt was issued during the fiscal year.

Moody's Investors Service, Inc. assigned an "Aaa" rating on bonds issued during fiscal year 2006.

Additional information on the Town's long-term debt can be found in Note 9 on pages 46-48 of this report.

Economic Factors, Next Year's Budget and Rates

The following factors were considered in preparing the Town's fiscal year 2010 budget:

The development of the fiscal year 2010 general fund operating budget was influenced by the Massachusetts property tax limitation of annual levy growth to 2 ½%; the slowing in new growth to the tax base; the loss of local receipts from the ambulance service; the direct impact of reduced excise tax receipts; the continued pressure of overhead costs such as fuel, energy, health insurance and retirement; and the growing political influence of citizen organizations — one supporting local education and one resisting property tax overrides. The School Committee recommended a budget to fund educational programs without requiring an operational budget override. The Town responded to the need to replace three vehicles, two for public safety and one for public works. The total increase for the fiscal year 2010 budget is a 1.07% increase in Town expenses and 1.18% increase in the School District's expenses combined with a reduction in other funding sources such as local revenues of 11.98%, resulting in an increase of 6.31% borne by taxpayers over fiscal year 2009.

The educational costs for the two Town regional school education systems make up 61.58% of the general fund operating budget for the Town of Hamilton. The Hamilton-Wenham Regional School Assessment for the fiscal year 2010 operating budget went from \$15,116,019 to \$15,323,686 which increased 1.37% from fiscal year 2009. The Town rejected a capital debt exclusion of \$1,241,000 to support facilities improvements recommended within the Hamilton-Wenham Regional School District budget. The North Shore Regional Vocational School assessment for fiscal year 2010 decreased by 18.62% from \$145,850 to \$118,700.

The reduction in state aid for fiscal year 2009 and local receipts resulted in the Town's decision to recommend the use of \$120,000 of certified free cash to help to offset the revenue shortfall. Town officials decided to withhold any cost-of-living wage and salary adjustments for municipal employees for fiscal year 2010. The Town is exploring new opportunities to grow the local revenues and to increase and diversify the tax base. These opportunities include development of the former landfill site for commercial use since it has direct access to a major intra-state highway, a wind turbine study for generating electricity for Town buildings, and the pursuing of all grant opportunities to assist with capital needs.

Requests for Information

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in its finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, Town Hall, 577 Bay Road, Hamilton, Massachusetts 01936.

Basic Financial Statements

STATEMENT OF NET ASSETS

JUNE 30, 2009

	-		Pri	nary Governmen	t	
	(Governmental		Business-type		
ASSETS	_	Activities		Activities		Total
Current assets:						
Cash and cash equivalents		1,937,918	\$	167,165	\$	2,105,083
Restricted cash and cash equivalents		901,490		*		901,490
Restricted investments		1,475,479		*		1,475,479
Receivables, net of allowance for uncollectible amounts:						
Real estate and personal property taxes		522,817		1		522,817
Tax and utility liens		177,092		1,560		178,652
Motor vehicle and other excise taxes		52,895				52,895
Community preservation surcharges		7,367				7,367
Water charges		,,00,		246,531		246,531
Departmental and other		8,177		210,551		8,177
Loans				-		
Tax foreclosures		2,544 215,486		E)		2,544 215,486
	-	215,460	=		_	
Total current assets	-	5,301,265		415,256	-	5,716,521
Noncurrent assets:						
Receivables, net of allowance for uncollectible amounts:						
Real estate tax deferrals		78,501				78,501
Loans		23,218				23,218
Capital assets not being depreciated		796,875		283,912		1,080,787
Capital assets, net of accumulated depreciation		13,280,185		5,359,306		18,639,491
Total noncurrent assets.		14,178,779		5,643,218		19,821,997
	-		0-		- 10	
Total assets	_	19,480,044	(=	6,058,474	=	25,538,518
LIABILITIES						
Current liabilities:						
Warrants payable		127,585		35,011		162,596
Accrued payroll		50,147		2,330		52,477
Other liabilities		3,557				3,557
Accrued interest		67,485		7		67,485
Capital lease obligations		60,828				60,828
Workers' compensation claims		75,467		(*)		75,467
Compensated absences		32,999		2,804		35,803
Long-term bonds and notes payable	_	440,000	_	175,000	9	615,000
Total current liabilities	_	858,068		215,145		1,073,213
Noncurrent liabilities:						
Capital lease obligations		00.106				00.197
Not OPER obligation		90,186		14.210		90,186
Net OPEB obligation		269,842		14,210		284,052
Compensated absences		296,990		25,240		322,230
Long-term bonds and notes payable	-	6,060,000	-	1,750,000	_	7,810,000
Total noncurrent liabilities	_	6,717,018		1,789,450	_	8,506,468
Total liabilities		7,575,086		2,004,595		9,579,681
NET ASSETS						
Invested in capital assets, net of related debt		7,617,406		3,718,218		11,335,624
Restricted for:		7,017,400		3,710,210		11,333,024
		1,723,336				1,723,336
Community preservation						
Community preservation		25,762		•		25,762
Loans						000 150
Loans Permanent funds:		222.152				
LoansPermanent funds: Expendable		222,152		<u>.</u>		222,152
Loans Permanent funds: Expendable Nonexpendable		307,396				307,396
Loans Permanent funds: Expendable Nonexpendable Other specific purposes		307,396 150,122				307,396 150,122
LoansPermanent funds: ExpendableNonexpendable	_	307,396	=	335,661	-	307,396

STATEMENT OF ACTIVITIES

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

					Program Revenue	s			
Functions/Programs Primary government:	Expenses	. 9	Charges for Services		Operating Grants and Contributions	-	Capital Grants and Contributions	-	Net (Expense)/ Revenue
Governmental activities:		9200							
General government\$	1,591,752	\$,	\$	111,781	\$	-	\$	(1,321,295)
Public safety	3,874,613		342,873		313,067		5		(3,218,673)
Education	16,067,945		100		-		9		(16,067,945)
Public works	1,546,930		30,689		34,194		38,786		(1,443,261)
Health and human services	389,339		36,870		38,088				(314,381)
Culture and recreation	1,386,044		201,938		319,842				(864,264)
Debt service - interest	295,567	-			<u> </u>	_		_	(295,567)
Total governmental activities	25,152,190	-	771,046	8 54	816,972	_	38,786	_	(23,525,386)
Business-type activities:									
Water	858,962		895,688		424				37,150
Waste removal	314,578	-	39,899	8 8=	- E			-	(274,679)
Total business-type activities	1,173,540	=	935,587	S 8 <u>=</u>	424	2		122	(237,529)
Total primary government\$	26,325,730	\$_	1,706,633	\$	817,396	\$	38,786	\$_	(23,762,915)

STATEMENT OF ACTIVITIES (Continued)

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

	_		Prin	nary Governmen	t	
Changes in net assets: Net (expense)/revenue (from previous page)		vernmental Activities (23,525,386)	\$_	Business-type Activities (237,529)	- \$_	Total (23,762,915)
General revenues:						
Real estate and personal property taxes		21,787,433				21,787,433
Motor vehicle and other excise taxes		894,867		120		894,867
Penalties and interest on taxes		61,096		==10		61,096
Payments in lieu of taxes		39,419		90		39,419
Community preservation surchargesGrants and contributions not restricted to		351,667		Ē.		351,667
specific programs		855,775		363		855,775
Unrestricted investment income		36,467				36,467
Transfers, net	_	(267,188)	, <u></u>	267,188	-	
Total general revenues, special items and transfers		23,759,536	-	267,188	-	24,026,724
Change in net assets		234,150		29,659		263,809
Net assets - beginning of year	ðo <u></u>	11,670,808	_	4,024,220	-	15,695,028
Net assets - end of year	\$	11,904,958	\$	4,053,879	\$	15,958,837

GOVERNMENTAL FUNDS BALANCE SHEET

JUNE 30, 2009

ASSETS	2=	General		Stabilization	n 9 4	Community Preservation
Cash and cash equivalents	. \$	609,072	\$	626,136	\$	
Investments		003/072	Ψ	020,100	Ψ	= = = = = = = = = = = = = = = = = = =
Receivables, net of allowance for uncollectible amounts:						
Real estate and personal property taxes		522,817		_		2
Real estate tax deferrals		78,501		-		2
Tax liens		177,092		_		2
Motor vehicle and other excise taxes		52,895		-		: 10
Community preservation surcharges		*		*		7,367
Departmental and other		45		-		::
Loans		-		-		3.50
Tax foreclosures		215,486				
Restricted assets:						
Cash and cash equivalents		12		-		716,660
Investments		12		2		1,029,407
TOTAL ASSETS	\$_	1,655,908	\$_	626,136	\$_	1,753,434
LIABILITIES AND FUND BALANCES	-					
LIABILITIES:						
Warrants payable	æ	00.007	Œ		dr.	20.054
Accrued payroll		80,907	\$	-	\$	30,054
Other liabilities		44,459		-		44
Deferred revenue		3,557 960,487				7277
	-	700,407	3		-	7,367
TOTAL LIABILITIES	-	1,089,410	-		-	37,465
FUND BALANCES;						
Reserved for:						
Encumbrances and continuing appropriations		139,106		· ·		-
Loans		*		·		
Perpetual permanent funds		-		₩ 1		:-
Other specific purposes		-		_		-
Unreserved:						
Designated for subsequent year's expenditures		19,500		-		157
Undesignated, reported in:						
General fund		407,892		-		5
Special revenue funds		-		626,136		1,715,969
Capital projects funds		-		-		-
Permanent funds			3	<u> </u>		
TOTAL FUND BALANCES	_	566,498	_	626,136	_	1,715,969
TOTAL LIABILITIES AND FUND BALANCES	\$_	1,655,908	\$	626,136	\$	1,753,434

_	Police/Fire Station		Nonmajor Governmental Funds	2 :	Total Governmental Funds
\$	-	\$	702,710	\$	1,937,918
	2		2		7 0
	1 2		15		522,817
	=		22		78,501
	-				177,092
	-		0 = :		52,895
	ä		()		7,367
			8,132		8,177
			25,762		25,762
	5		(Fi		215,486
	4,037		180,793		901,490
_		3	446,072		1,475,479
\$_	4,037	\$	1,363,469	\$	5,402,984
\$	-	\$	16,624	\$	127,585
	1.5		5,644		50,147
			200		3,557
-	150	-	8,132	S 13 -	975,986
_	₽ \$:		30,400		1,157,275
	:₩)				139,106
	35		25,762		25,762
	•		307,396		307,396
	150		150,122		150,122
	-		5		19,500
	-		9		407,892
			436,277		2,778,382
	4,037		191,360		195,397
0		-	222,152	-	222,152
02	4,037	: :=	1,333,069	-	4,245,709
^{\$} =	4,037	\$=	1,363,469	\$ =	5,402,984

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		General		Stabilization		Community Preservation
REVENUES						
Real estate and personal property taxes		21,414,638	\$	_	\$	2
Motor vehicle and other excise taxes		902,809		-		¥
Tax liens		88,505		_		H
Payments in lieu of taxes		39,419				
Community preservation surcharges				-		347,477
Charges for services		4		12:		2
Intergovernmental	1	1,206,435		1941		218,638
Special assessments		3,050		(4)		*
Penalties and interest on taxes		61,096				∄ .
Licenses and permits		151,080		-		<u> </u>
Fines and forfeitures		4,585		2		<u> </u>
Departmental		287,150		-		*
Contributions	46					
Investment income		30,104		6,358		41,512
Other	2		_	-		
TOTAL REVENUES		24,188,871	s s =	6,358		607,627
EXPENDITURES						
Current:						
General government		1,277,482				12,655
Public safety		2,506,337		-		12,033
Education		16,005,902		-		
Public works		1,074,866		-		13-73
Health and human services		127,835		27.1 21.1		(15) (15)
Culture and recreation		771,114				248,066
Pension benefits		495,197				240,000
Employee benefits		674,648		-		N=1
Property and liability insurance		142,473				
State and county charges		242,732		5		350
Debt service:		212,732				
Principal		440,000				
Interest		300,023		8		
	=	300,023	-		-	
TOTAL EXPENDITURES	-	24,058,609	_			260,721
EXCESS (DEFICIENCY) OF REVENUES						
OVER EXPENDITURES		130,262		6,358		346,906
	-	130,202		0,000	7	340,700
OTHER FINANCING SOURCES (USES)						
Transfers in		228,404		2		5/
Transfers out		(443,536)		-		(*)
	-	(-		-	
TOTAL OTHER FINANCING SOURCES (USES)	_	(215,132)	_	2		<u>.</u>
NET CHANGE IN FUND BALANCES		(84,870)		6,358		346,906
FUND BALANCES AT BEGINNING OF YEAR		6E1 260				1 2(0 0/2
	-	651,368	-	619,778		1,369,063
FUND BALANCES AT END OF YEAR	\$_	566,498	\$_	626,136	\$_	1,715,969

		_			
			Nonmajor		Total
	Police/Fire		Governmental		
	Station		Funds		Governmental
	Station	-1	runus		Funds
c		0		10	01 414 400
\$	-	\$	~	\$	21,414,638
					902,809
			5		88,505 39,419
	_		-		347,477
			349,503		349,503
			114,049		1,539,122
			114,042		3,050
	2		8		61,096
					151,080
	-				4,585
	-		3,830		290,980
	12		14,458		14,458
	-		28,576		106,550
			90,031		90,031
•		· 30-	70,001	-	70,001
-		-	600,447		25,403,303
			55,047		1,345,184
	14,630		338,187		2,859,154
	-		000/10/		16,005,902
	140		43,452		1,118,318
	-		15,484		143,319
			173,065		1,192,245
	(#d		1.0		495,197
	90		(¥0		674,648
	983				142,473
	57/				242,732
			2		440,000
			•		300,023
_	10.0				-
=	14,630	-	625,235	-	24,959,195
	(14,630)		(24.788)		444.108
-	(11,000)	_	(24,788)	_	444,108
	5		11,644		240,048
_			(63,700)	9	(507,236)
-		_	(52,056)	_	(267,188)
	(14,630)		(76,844)		176,920
00-	18,667	_	1,409,913		4,068,789
\$=	4,037	\$_	1,333,069	\$_	4,245,709

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET ASSETS

JUNE 30, 2009

Total governmental fund balances (page 19)	\$	4,245,709
Capital assets (net of accumulated depreciation) used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds		14,077,060
Other assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds		975,986
In the statement of net assets, interest is accrued on outstanding long-term debt, whereas in the governmental funds interest is not reported until due		(67,485)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Bonds and notes payable, net of unamortized premiums and deferred losses on refundings		(6,500,000) (151,014)
Workers' compensation claims		(75,467) (269,842)
Compensated absences	¥	(329,989)
Net assets of governmental activities (page 15)	\$ =	11,904,958

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Governmental funds report capital outlays as expenditures. However, in the statement of	
activities the cost of those assets is allocated over their estimated useful lives and	
reported as depreciation expense. These amounts represent the related activity	
of the current period.	
Capital outlays	458,828
Depreciation	(692,300
In the statement of activities, only the gain/(loss) on the sale of capital assets is reported,	
whereas in the governmental funds the entire proceeds of the sale are reported as	
financial resources. As a result, the change in net assets differs from the change in	
fund balance by the cost of the capital assets sold	(10,849)
Revenues in the statement of activities that do not provide current financial resources	
are fully deferred in the statement of revenues, expenditures and changes in fund	
balances. Therefore, the recognition of revenue for various types of accounts receivable	
(i.e., real estate and personal property, motor vehicle excise, etc.) differ between the	
two statements. This amount represents the net change in deferred revenue	250,225
The issuance of long-term debt (e.g., bonds and leases) provides current financial resources	
to governmental funds, while the repayment of the principal of long-term debt consumes	
the financial resources of governmental funds. Neither transaction, however, has any	
impact on net assets. Also, governmental funds report the effect of issuance costs,	
premiums, discounts, and similar items when debt is first issued, whereas these amounts	
are deferred and amortized in the statement of activities. These amounts represent the	
related activity of the current period.	
Bond maturities.	440,000
Capital lease obligations	(102,189)
Capital lease maturities	62,007
n the statement of activities, interest is accrued on outstanding long-term debt,	
whereas in the governmental funds interest is not reported until due. This amount	
represents the net change in accrued interest payable	4,456
ome expenses reported in the statement activities do not require the use of current	
financial resources and, therefore, are not reported in the governmental funds.	
These amounts represent the net changes:	
Workers' compensation	(75,467)
Net OPEB obligation	(269,842)
Compensated absences	(7,639)
nges in net assets of governmental activities (page 17)	

PROPRIETARY FUNDSSTATEMENT OF NET ASSETS

JUNE 30, 2009

Business-Type Activities - Enterprise Funds

ASSETS Current assets:	<u>.</u>	Water		Waste Removal	-	Total
Cash and cash equivalents	2	141,147	\$	26,018	\$	167,165
Receivables, net of allowance for uncollectible amounts:	Ψ	141,14/	Φ	20,018	Ψ	107,103
Water charges		246,531		2		246,531
Water liens		1,560		-		1,560
		-,	9		-	
Total current assets	-	389,238		26,018	-	415,256
Noncurrent assets:						
Capital assets not being depreciated		283,912				283,912
Capital assets, net of accumulated depreciation		5,359,306		:: -		5,359,306
on provide a decamatation depreciation	-	3,337,300	: 4			3,337,300
Total noncurrent assets	_	5,643,218	-			5,643,218
Total assets	-	6,032,456	ş=	26,018	-	6,058,474
LIABILITIES						
Current liabilities:						
Warrants payable		24,691		10,320		35,011
Accrued payroll		2,330		2070 III 0		2,330
Compensated absences		2,804		125		2,804
Long-term bonds and notes payable		175,000		120		175,000
1,			27			
Total current liabilities		204,825	=	10,320		215,145
Noncurrent liabilities:						
Net OPEB obligation		14,210		20		14,210
Compensated absences		25,240		:7: 20		25,240
Long-term bonds and notes payable		1,750,000		201 201		1,750,000
g	8	1,750,000	0		-	1,7 50,000
Total noncurrent liabilities	-	1,789,450	-	<u> </u>		1,789,450
Total liabilities	_	1,994,275	-	10,320	_	2,004,595
NET ASSETS						
Invested in capital assets, net of related debt		3,718,218				3,718,218
Unrestricted		319,963		15,698		335,661
	_	017,700	_	10,000		000,001
Total net assets	\$_	4,038,181	\$=	15,698	\$_	4,053,879

PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Business-Type Activities - Enterprise Funds

OPERATING REVENUES	-	Water	-	Waste Removal		Total
Charges for services	\$	885,833 9,855	\$ _	39,899	\$	925,732 9,855
TOTAL OPERATING REVENUES	_	895,688		39,899		935,587
OPERATING EXPENSES						
Cost of service and administration	_	566,057 172,353		314,578		880,635 172,353
TOTAL OPERATING EXPENSES	_	738,410	_	314,578		1,052,988
OPERATING INCOME (LOSS)	-	157,278	-	(274,679)		(117,401)
NONOPERATING REVENUES (EXPENSES)						
Investment income		424 (120,552)	-	*		424 (120,552)
TOTAL NONOPERATING REVENUES (EXPENSES), NET	_	(120,128)			n S	(120,128)
INCOME (LOSS) BEFORE TRANSFERS	8-	37,150	-	(274,679)	l a	(237,529)
TRANSFERS						
Transfers in		147,786 (155,198)	_	294,600 (20,000)		442,386 (175,198)
TOTAL TRANSFERS	_	(7,412)		274,600		267,188
CHANGE IN NET ASSETS		29,738		(79)		29,659
NET ASSETS AT BEGINNING OF YEAR	_	4,008,443	_	15,777		4,024,220
NET ASSETS AT END OF YEAR.	\$	4,038,181	\$_	15,698	\$	4,053,879

PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Business-Type Activities - Enterprise Funds

		Water		Waste Removal		Total
CASH FLOWS FROM OPERATING ACTIVITIES	-				_	
Receipts from customers and users	\$	923,623	\$	39,899	\$	963,522
Payments to vendors		(321,174)		(304,258)		(625,432)
Payments to employees	_	(243,581)	- 5	(*)	-	(243,581)
NET CASH FROM OPERATING ACTIVITIES	_	358,868		(264,359)		94,509
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfers in		147,786		294,600		442,386
Transfers out		(155,198)		(20,000)		(175,198)
Intergovernmental	_	(,,		(=-//		(======================================
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES	_	(7,412)		274,600	_	267,188
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Acquisition and construction of capital assets		(33,465)				(33,465)
Principal payments on bonds and notes		(175,000)		340 340		(175,000)
Interest expense	_	(120,552)		180		(120,552)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES		(329,017)	-			(329,017)
CASH FLOWS FROM INVESTING ACTIVITIES						
Investment income	-	424	-		_	424
NET CHANGE IN CASH AND CASH EQUIVALENTS		22,863		10,241		33,104
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	N=	118,284	_	15,777	_	134,061
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$_	141,147	\$=	26,018	\$	167,165
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES						
Operating income (loss)	\$_	157,278	\$_	(274,679)	\$	(117,401)
Depreciation		172,353		=		172,353
Water charges		27,154				27.154
Water liens		781		*		27,154 781
Warrants payable		(13,718)		10,320		(3,398)
Accrued payroll		(2,740)		10,020		(2,740)
Net OPEB obligation		14,210		2		14,210
Accrued compensated absences	_	3,550	-			3,550
Total adjustments		201,590	_	10,320	_	211,910
NET CASH FROM OPERATING ACTIVITIES	\$	358,868	\$	(264,359) 5	\$	94,509

FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET ASSETS

JUNE 30, 2009

ASSETS	,	Private Purpose Trust Funds
Cash and cash equivalents	\$	61,817
LIABILITIES Warrants payable	į	1,000
NET ASSETS Held in trust for other purposes	\$	60,817

FIDUCIARY FUNDSSTATEMENT OF CHANGES IN FIDUCIARY NET ASSETS

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

		Private Purpose Trust Funds
ADDITIONS		
Contributions:		
Private donations	\$	8,596
Net investment income:		
Interest		1,886
TOTAL ADDITIONS		10,482
DEDUCTIONS		
Other		9,031
CHANGE IN NET ASSETS		1,451
NET ASSETS AT BEGINNING OF YEAR	-	59,366
NET ASSETS AT END OF YEAR	\$	60,817

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. General

The basic financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described herein.

B. Reporting Entity

The Town of Hamilton, Massachusetts (Town) is a municipal corporation that is governed by an elected Board of Selectmen (Board).

For financial reporting purposes, the basic financial statements include all funds, organizations, agencies, boards, commissions and institutions that are not legally separate from the Town.

The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and/or significance of their relationship with the Town are such that exclusion would cause the Town's basic financial statements to be misleading or incomplete. It has been determined that there are no component units that require inclusion in the basic financial statements.

Joint Ventures

A joint venture is an organization (resulting from a contractual arrangement) that is owned, operated or governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain an ongoing financial interest or ongoing financial responsibility. Joint control means that no single participant has the ability to unilaterally control the financial or operating policies of the joint venture.

The Town participates in several joint ventures (described below) with other municipalities to pool resources and share the costs, risks and rewards of providing goods and services to venture participants directly, or for the benefit of the general public or specified recipients.

Hamilton-Wenham Library

During fiscal year 1998, the Town entered into an agreement with the Town of Wenham (Joint Library Agreement) to construct and operate a joint public library to be operated under the direction of a Joint Board of Library Trustees. The construction project was completed during fiscal year 2002, and the Joint Library began operations during fiscal year 2002. Operating and administrative expenditures are apportioned to the Towns of Hamilton and Wenham based on their assessed values on their last three tax recapitulation sheets. The Town of Wenham is the administrator for all matters associated with the management and operation of the Joint Library. Accordingly, all revenues and expenditures associated with the Joint Library are accounted for by the Town of Wenham. During fiscal year 2009, the Town paid approximately \$572,000 to the Town of Wenham to cover the Town's portion of the operating and administrative costs.

Complete financial statements for the Town of Wenham and the Joint Library can be obtained directly from the Town of Wenham, located at 184 Main Street, Wenham, Massachusetts, 01984.

Hamilton-Wenham Emergency Center

The Hamilton-Wenham Emergency Center (Center) is the control point for all emergency and non-emergency calls for public safety. Operating and administrative expenditures are apportioned to the Towns of Hamilton and Wenham based on their assessed values on their last three tax recapitulation sheets. The Town of Hamilton is the administrator for all matters associated with the management and operation of the Center. Accordingly, all revenues and expenditures associated with the Center are accounted for by the Town of Hamilton. During fiscal year 2009, the Center's operating and administrative expenditures totaled approximately \$416,000. The Town of Wenham paid the Town of Hamilton approximately \$178,000 for their share of the Center's costs.

The Center's activities are accounted for in the Town of Hamilton's general fund. Neither Town has an equity interest in the operation of the Center.

Hamilton-Wenham Recreation Department

The Towns of Hamilton and Wenham operate a joint recreation department (Department). Operating and administrative expenditures are apportioned to the Towns of Hamilton and Wenham based on their assessed values on their last three tax recapitulation sheets. The Town of Hamilton is the administrator for all matters associated with the management and operation of the Department. Accordingly, all revenues and expenditures associated with the Department are accounted for by the Town of Hamilton. During fiscal year 2009, the Department's operating and administrative expenditures totaled approximately \$152,000. The Town of Wenham paid the Town of Hamilton approximately \$49,000 for their share of the Department's costs.

The Department's activities are accounted for in the Town of Hamilton's general fund. Neither Town has an equity interest in the operation of the Department.

Hamilton-Wenham Regional School District

The Hamilton-Wenham Regional School District (District) is governed by a six member school committee consisting of one appointed and two elected representatives from the Town. The Town is indirectly liable for the District's debt and other expenditures and is assessed annually for its share of operating and capital costs. Operating costs are apportioned amongst the Towns based on the assessed values on their last three tax recapitulation sheets. Capital costs, including debt service, are apportioned amongst the Towns based on a combination of the three year valuation average and pupil enrollments. For the fiscal year ended June 30, 2009, the Town's assessment for operating and capital costs totaled approximately \$15,116,000 and \$745,000, respectively.

Complete financial statements for the District can be obtained directly from the District located at Administrative Offices, 5 School Street, Wenham, Massachusetts, 01984.

C. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (statement of net assets and the statement activities) report information on all non-fiduciary activities of the primary government. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are primarily supported by user fees.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

Fiduciary funds are reported by fund type.

D. Measurement Focus, Basis of Accounting and Basis of Presentation

Government-Wide and Fund Financial Statements

The government-wide and enterprise fund financial statements apply all applicable Financial Accounting Standards Board (FASB) pronouncements issued on or prior to November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a specific function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a specific function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

Except for charges between the general fund and enterprise funds, the effect of interfund activity has been eliminated from the government-wide financial statements. Elimination of these charges between the general fund and enterprise fund would distort the direct costs and program revenues reported for the functions affected.

<u>Fund Financial Statements</u>

Governmental funds financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60-days after the end of the fiscal year. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The general fund is the primary operating fund. It is used to account for all financial resources, except those required to be accounted for in another fund.

The *stabilization fund* is a special revenue fund used to account for the accumulation of resources to provide general and/or capital reserves. Use of this fund is subject to Town Meeting approval.

The *community preservation fund* is a special revenue fund used to account for the 2% local real estate tax surcharge on nonexempt property (and matching state trust fund distribution) that can be used for open space, historic resource and affordable housing purposes. Property exempt from the surcharge consists of the first \$100,000 of all residential property and also property owned by low-income residents or seniors with low or moderate income as defined by Massachusetts Department of Revenue (DOR) guidelines. Disbursements from this fund must originate from the Community Preservation Committee and be approved by Town Meeting.

The *police/fire station fund* is a capital projects fund used to account for financial resources used for the construction of a new police/fire station.

The nonmajor governmental funds consist of special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for the proceeds of specific revenue sources (other than capital projects funds or permanent funds) that are restricted by law or administrative action to expenditures for specified purposes.

The *capital projects fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by enterprise funds).

The *permanent fund* is used to account for financial resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support governmental programs.

Proprietary funds financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting, whereby revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary funds are reported:

The water enterprise fund is used to account for the activities of the water department.

The *waste removal enterprise fund* is used to account for the activities of the pay-as-you-throw waste removal program.

Fiduciary funds financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the government's programs.

The following fiduciary fund type is reported:

The *private-purpose trust fund* is used to account for trust arrangements, other than those properly reported in the permanent fund, under which principal and investment income exclusively benefits individuals, private organizations, or other governments.

E. Deposits and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

F. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and fund financial statements are reported under the accrual basis of accounting and the modified accrual basis of accounting, respectively.

Real Estate Taxes, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1st of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on August 1st, November 1st, February 1st and May 1st and are subject to penalties and interest if they are not paid by the respective due date.

Real estate tax liens are processed six months after the close of the valuation year on delinquent properties and are recorded as receivables in the fiscal year they are processed.

Motor Vehicle Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles to the Town. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

Community Preservation Surcharges

Community preservation surcharges are levied annually at a rate of 2% of residents' real estate tax bills with exemptions for the first \$100,000 of residential property and property owned by qualified persons with low income and seniors with low or moderate income as defined by DOR guidelines. The surcharge is due with the real estate tax on a quarterly basis each August 1st, November 1st, February 1st and May 1st and are subject to penalties and interest if they are not paid by the respective due date. Overdue surcharges are included on the tax liens processed on delinquent real estate taxes. Surcharges are recorded as receivables in the fiscal year of the levy.

Water Charges and Water Liens

User fees are levied biannually based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Unbilled user fees are based on actual subsequent billings and are recorded as revenue in the current period. Water liens are processed in December of each year and are included as a lien on the property owner's tax bill. Water charges and liens are recorded as receivables in the fiscal year of the levy.

Departmental and Other

Departmental and other receivables primarily consist of police details and are recorded as receivables in the fiscal year accrued.

Loans

The Health Department administers septic loan programs that provide assistance to residents to upgrade their septic systems. Loans are recorded as receivables at the time of issuance.

G. Allowance for Uncollectible Amounts

The allowance for uncollectible amounts is estimated based on historical trends and specific account analysis for the following accounts receivable:

- Personal property taxes
- Motor vehicle and other excise taxes
- > Departmental and other
- > Loans

The allowances applicable to the receivables identified above are immaterial at June 30, 2009 and therefore are not reported.

The following types of accounts receivable are secured via the lien process and are considered 100% collectible. Accordingly, an allowance for uncollectible amounts is not reported.

- Real estate taxes and tax liens
- Community preservation surcharges
- > Water and water liens

Intergovernmental receivables are considered 100% collectible.

H. Inventories

Government-Wide and Fund Financial Statements

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements and therefore are not reported.

I. Restricted Assets

Government-Wide and Fund Financial Statements

Assets are reported as restricted when limitations on their use change the nature of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

J. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which consist of land, land improvements, buildings and improvements, machinery and equipment, vehicles, library books, software and infrastructure (e.g., roads, water mains and similar items), are reported in the applicable governmental or business-type activities column of the government-wide financial statements.

Capital assets are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation.

All purchases and construction costs in excess of \$5,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Depreciable assets are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

	Estimated
	Useful
	Life
Capital Asset Type	(in years)
Land improvements	20
Buildings and improvements	40 - 50
Machinery and equipment	5 - 10
Vehicles	5 - 10
Library books	10
Software	5
Infrastructure	20 - 50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Governmental Funds Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the fiscal year of the purchase.

K. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within funds that may result in amounts owed between funds.

Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net assets as "internal balances".

Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

L. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds.

Government-Wide Financial Statements

Transfers between and within governmental funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

Fund Financial Statements

Transfers between and within funds are not eliminated from the individual fund statements and are reported as transfers in and transfers out.

M. Deferred Revenue

Deferred revenue at the fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Deferred revenue is recognized as revenue in the conversion to the government-wide financial statements (full accrual).

N. Net Assets and Fund Equity

Government-Wide Financial Statements (Net Assets)

Net assets are reported as restricted when amounts are restricted by outside parties for a specific future use.

Net assets have been "restricted" for the following:

"Community Preservation" represents amounts restricted for the purpose of acquiring land for conservation, recreational, and affordable housing projects.

"Loans" represents outstanding septic loans receivable.

"Permanent funds – expendable" represents amounts held in trust for which the expenditures are restricted by various trust agreements.

"Permanent funds - nonexpendable" represents amounts held in trust for which only investment earnings may be expended.

"Other specific purposes" represents other restrictions placed on assets from outside parties.

Fund Financial Statements (Fund Balances)

Fund balances are reserved for amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use. Designations of fund balance represent tentative management plans that are subject to change.

Fund balances have been "reserved for" the following:

"Encumbrances and continuing appropriations" represents amounts obligated under purchase orders, contracts and other commitments for expenditures that are being carried over to the ensuing fiscal year.

"Loans" represents outstanding septic loans receivable.

"Perpetual permanent funds" represents amounts held in trust for which only investment earnings may be expended.

"Other specific purposes" represents other restrictions placed on assets from outside parties.

Fund balances have been "designated for" the following:

"Subsequent year's expenditures" represents amounts appropriated for the fiscal year 2010 operating budget.

O. Long-term Debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statements of net assets. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources when the debt is issued. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

P. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Investment income from the proprietary funds is retained in the funds.

Q. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon employee retirements and resignations.

R. Post Retirement Benefits

Government-Wide and Fund Financial Statements

In addition to providing pension benefits and as more fully described in Note 13, the Town provides health insurance coverage for current and future retirees and their spouses.

S. Use of Estimates

Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

T. Total Column

Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column presented on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is approved by Town Meeting vote. The Finance Committee presents an annual budget to Town Meeting, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. Town Meeting, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between and within departments subsequent to the approval of the annual budget requires majority Town Meeting approval via Special Town Meeting.

The majority of appropriations are non-continuing which lapse at the end of each fiscal year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior fiscal year be carried forward and made available for spending in the current fiscal year.

Generally, expenditures may not exceed the level of spending (salaries, expenses and capital) authorized for an appropriation account. However, the Town is statutorily required to pay debt service, regardless of whether such amounts are appropriated.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original fiscal year 2009 approved budget for the general fund authorized \$24,581,075 in appropriations and other amounts to be raised.

The Accountant's office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

B. Appropriation Deficits

For the fiscal year ended June 30, 2009, expenditures for public works (snow and ice removal/flooding) exceeded appropriations. This over-expenditure will be funded via the fiscal year 2010 tax levy.

C. Individual Fund Deficits

At June 30, 2009, the following fund deficits exist:

Fund	_	Amount	Funding Source
ECO Grant		139,348 8,510	State Grant Available Funds

NOTE 3 - DEPOSITS AND INVESTMENTS

The municipal finance laws of the Commonwealth authorize the Town to invest temporarily idle cash in bank term deposits and certificates of deposits, and treasury and agency obligations of the United States government, with maturities of one year or less; U.S. treasury or agency repurchase agreements with maturities of not more than 90 days; money market accounts; and the state treasurer's investment pool – the Massachusetts Municipal Depository Trust (MMDT).

The MMDT meets the criteria of an external investment pool and operates in accordance with applicable state laws and regulations. The Treasurer of the Commonwealth serves as Trustee. The reported value of the pool is the same as the fair value of pool shares.

A cash and investment pool is maintained that is available for use by all funds with unrestricted cash and investments. The deposits and investments of the permanent funds and the private purpose trust funds are held separately from other Town funds.

Deposits - Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the Town's deposits may not be recovered. The Town does not have a policy for custodial credit risk of deposits. As of June 30, 2009, \$1,470,905 of the Town's bank balance of \$2,131,136 was uninsured and uncollateralized.

Investments Summary

The Town's investments at June 30, 2009 are presented in the following table. All investments are presented by investment type, with debt securities presented by maturity.

			Investment N	Лat	urities (in Years)
	Fair		Less		
Investment Type	Value		Than 1	. 10	1 - 5
Debt Securities:					
U.S. Agencies\$	203,079	\$	*	\$	203,079
Money market mutual funds	155,140		155,140		-
Certificates of deposit	1,272,400		929,662		342,738
External investment pools	881,755		881,755		
Total debt securities \$	2,512,374	\$_	1,966,557	\$	545,817

Investments - Interest Rate Risk of Debt Securities

Interest rate risk for debt securities is the risk that changes in interest rates of debt securities will adversely affect the fair value of an investment. The Town does not have a policy for interest rate risk of debt securities.

Investments - Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk of investments. As of June 30, 2009, the Town's investments were not exposed to custodial credit.

Investments - Credit Risk of Debt Securities

Credit risk for investments is the risk that an issuer or other counterparty to a debt security will not fulfill its obligations. The Town does not have a policy for credit risk of debt securities. As of June 30, 2009, the credit quality ratings of the Town's investments in debt securities are as follows:

		-		Q	uality Ratings	*	
Investment Type	Fair Value		A2		Baa2	_	Unrated
Money market mutual funds \$ Certificates of deposit External investment pools	155,140 1,272,400 881,755	\$ 	96,753 -	\$	96,773 -	· -	155,140 1,078,874 881,755
Total\$	2,309,295	\$=	96,753	\$_	96,773 \$	·_	2,115,769

^{*} Per the rating scale of Standard and Poor's (a national credit rating organization)

NOTE 4 - ACCOUNTS RECEIVABLE

At June 30, 2009, receivables for the individual major governmental funds and nonmajor governmental and fiduciary funds, in the aggregate, including the applicable allowances for uncollectible amounts, are as follows:

		Allowance		
	Gross	for		Net
	Amount	Uncollectibles		Amount
Receivables:			-	
Real estate and personal property taxes \$	522,817	\$ -	\$	522,817
Real estate tax deferrals	78,501	-		<i>7</i> 8,501
Tax liens	177,092	**		177,092
Motor vehicle and other excise taxes	52,895			52,895
Community preservation surcharges	7,367	:=:		7,367
Departmental and other	8,177	-		8,177
Loans	25,762		_	25,762
\$	872,611	\$	\$_	872,611

At June 30, 2009, receivables for the water enterprise fund consist of the following:

			Allowance	
		Gross	for	Net
	100	Amount	Uncollectibles	Amount
Receivables:				
Water charges	\$	246,531	\$ -	\$ 246,531
Water liens	-	1,560		1,560
	\$_	248,091	\$ 	\$ 248,091

Governmental funds report *deferred revenue* in connection with receivables and other assets (tax foreclosures) for revenues that are not considered to be available to liquidate liabilities of the current period. The following identifies the various components of *deferred revenue* reported in the governmental funds:

					Nonmajor		
	General		Community		Governmental		
	Fund		Preservation		Funds		Total
Receivable type:		8 11		•			
Real estate and personal property taxes \$	436,468	\$	87.	\$	#1	\$	436,468
Real estate tax deferrals	78,501		5#6		*		78,501
Tax liens	177,092		(*)		=		177,092
Motor vehicle and other excise taxes	52,895		120		14		52,895
Community preservation surcharges	<u> </u>		7,367		-		7,367
Departmental and other	45		170		8,132		8,177
Tax foreclosures	215,486			2		-	215,486
Total\$	960,487	\$	7,367	\$_	8,132	\$_	975,986

NOTE 5 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2009, was follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:); 1	· -
Capital assets not being depreciated:				
Land\$	796,875	\$	\$	\$ 796,875
Capital assets being depreciated:				
Land improvements	436,773	112,138	=	548,911
Buildings and improvements	13,545,732	a	=	13,545,732
Machinery and equipment	442,594	159,211	(74,252)	527,553
Vehicles	1,689,569	102,189	(163,985)	1,627,773
Library books	265,666	2.	¥	265,666
Software	20,765		9	20,765
Infrastructure	5,785,412	85,290		5,870,702
Total capital assets being depreciated	22,186,511	458,828	(238,237)	22,407,102
Less accumulated depreciation for:				
Land improvements	(169,724)	(20,006)	72	(189,730)
Buildings and improvements	(3,236,253)	(307,104)	:e	(3,543,357)
Machinery and equipment	(309,698)	(37,799)	74,252	(273,245)
Vehicles	(1,205,301)	(161,718)	153,136	(1,213,883)
Library books	(146,117)	(26,567)	37.	(172,684)
Software	(20,765)	540	360	(20,765)
Infrastructure	(3,574,147)	(139,106)		(3,713,253)
Total accumulated depreciation	(8,662,005)	(692,300)	227,388	(9,126,917)
Total capital assets being depreciated, net	13,524,506	(233,472)	(10,849)	13,280,185
Total governmental activities capital assets, net \$	14,321,381	\$ (233,472)	\$ (10,849)	\$ 14,077,060

Business-Type Activities:	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:			5	
Land\$	283,912	\$	\$	\$ 283,912
Capital assets being depreciated:				
Buildings and improvements	3,100,000	*	=	3,100,000
Machinery and equipment	52,500	2	2	52,500
Vehicles	38,812	π.	=	38,812
Infrastructure	5,316,691	33,465	× ***********	5,350,156
Total capital assets being depreciated	8,508,003	33,465		8,541,468
Less accumulated depreciation for:				
Buildings and improvements	(527,000)	(62,000)	15	(589,000)
Machinery and equipment	(37,275)	(5,250)	-	(42,525)
Vehicles	(11,643)	(7,762)	17 <u>2</u> 2	(19,405)
Infrastructure	(2,433,891)	(97,341)		(2,531,232)
Total accumulated depreciation	(3,009,809)	(172,353)	<u> </u>	(3,182,162)
Total capital assets being depreciated, net	5,498,194	(138,888)		5,359,306
Total business-type activities capital assets, net \$	5,782,106	\$ (138,888)	\$	\$ 5,643,218

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:

General government\$	10,954
Public safety	256,183
Education	37,890
Public works	239,879
Culture and recreation	147,394
Total depreciation expense - governmental activities\$	692,300
Business-Type Activities:	
Water\$	172,353

NOTE 6 - CAPITAL LEASES

The Town has entered into a capital lease agreements for a fire truck pumper and other vehicles under which the fire truck and other vehicles will become property of the Town when all terms of the lease agreement are met. The agreement also contains early purchase options which would allow the Town to purchase the fire truck and vehicles before the end of the lease term.

The following schedule presents the future minimum lease payments as of June 30, 2009:

Fiscal Years Ending June 30	12	Governmental Activities
2010	\$	67,962 67,962
Total minimum lease payments	-	28,029 163,953
Less: amounts representing interest	-	(12,939)
Present value of minimum lease payments	\$_	151,014

The fire truck, other vehicles and the related accumulated amortization under capital leases are as follows:

	ě	Governmental Activities
Asset: Vehicles Less: accumulated amortization	\$	341,925 (260,014)
Total	\$	81,911

Amortization of the leased fire truck and other vehicles under capital leases is included with depreciation expense, which is allocated functionally.

NOTE 7 - INTERFUND TRANSFERS

Interfund transfers for the fiscal year ended June 30, 2009, are summarized as follows:

		Transfers In:									
Transfers Out:	General Fund		Nonmajor Governmental Funds		Water Enterprise Fund		Waste Removal Fund		Total		
General Fund\$		\$	1,150	\$	147,786	\$	294,600	\$	443,536 (1)		
Nonmajor Governmental Funds Water Enterprise Fund Waste Removal Fund	53,206 155,198 20,000		10,494		<u>1</u>		-		63,700 (2) 155,198 (3) 20,000 (4)		
\$		\$ =	11,644	\$	147,786	- \$_	294,600	\$ =	682,434		

- (1) Represents budgeted transfers to the forest fire fund (\$1,150); waste removal enterprise fund (\$9,300); water enterprise fund for debt service costs (\$147,786) and general fund subsidy of the waste removal enterprise fund (\$285,300).
- (2) Represents unbudgeted transfers from the performance guarantee (\$2) and child safety grant (\$1,204) funds. Also represents budgeted transfers from the police/fire insurance (\$40,000); sale of lots and graves (\$2,000); and cemetery perpetual care (\$10,000) funds. Also represents a transfer from the Clark fund (\$10,494) to the conservation commission fund.
- (3) Represents budgeted transfers from the water enterprise fund (\$153,198) to the general fund for indirect costs. Also represents an unbudgeted transfer from the water enterprise fund (\$2,000).
- (4) Represents a budgeted transfer from the waste removal enterprise fund (\$20,000) to the general fund to reduce the net subsidy from the general fund to the waste removal enterprise fund.

NOTE 8 - SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue anticipation notes (RAN) or tax anticipation notes (TAN).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BAN) or grant anticipation notes (GAN).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund and enterprise funds, respectively.

Details related to the short-term debt activity for the fiscal year ended June 30, 2009, are as follows:

_Туре	Description	Origination Date	Maturity Date	Interest Rate	Balance at June 30, 2008	Increases	Decreases	Balance at June 30, 2009
RAN	Revenue Anticipation	10/3/08	4/30/09	3.25%	\$	\$_1,000,000	\$ (1,000,000)	\$

NOTE 9 - LONG-TERM DEBT

Chapter 44, Section 10, of the MGL authorizes indebtedness up to a limit of 5% of the Town's equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". However, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2009, and the debt service requirements are as follows:

Bonds and Notes Payable - Governmental Funds

Project	Interest Rate %	- 12	Outstanding at June 30, 2008		Issued		Redeemed	-	Outstanding at June 30, 2009
Library Public Safety Building State House Serial Loan Notes	4.61 3.65 - 5.00 5.20	\$	1,380,000 5,335,000 225,000	\$	# % (#)	\$	(115,000) (300,000) (25,000)	\$	1,265,000 5,035,000 200,000
Total governmental funds		\$=	6,940,000	\$=		\$_	(440,000)	\$_	6,500,000

Debt service requirements for principal and interest for governmental bonds payable in future fiscal years are as follows:

Fiscal Year	Principal		Interest	2 0	Total
2010\$	440,000	\$	263,340	\$	703,340
2011	440,000		245,210		685,210
2012	440,000		225,466		665,466
2013	440,000		205,606		645,606
2014	440,000		187,130		627,130
2015	440,000		168,540		608,540
2016	440,000		149,778		589,778
2017	440,000		131,483		571,483
2018	415,000		113,408		528,408
2019	415,000		96,483		511,483
2020	410,000		79,576		489,576
2021	290,000		62,784		352,784
2022	290,000		51,692		341,692
2023	290,000		40,455		330,455
2024	290,000		29,000		319,000
2025	290,000		17,400		307,400
2026	290,000	_	5,800	_	295,800
,=					
Total\$	6,500,000	\$_	2,073,151	\$	8,573,151

Bonds and Notes Payable - Enterprise Fund

		Outstanding					Outstanding
	Interest	at June 30,					at June 30,
Project Project	Rate %	2008	0 02	Issued	Redeemed		2009
			h h=		<u>-</u> -		
Water bonds	5.71	\$ 2,100,000	\$_	_	\$ (175,000)	\$_	1,925,000

Debt service requirements for principal and interest for enterprise fund bonds payable in future fiscal years are as follows:

Fiscal Year	Principal	Interest	Total
2010\$	175,000	\$ 111,082	\$ 286,082
2011	175,000	101,676	276,676
2012	175,000	92,050	267,050
2013	175,000	82,250	257,250
2014	175,000	71,750	246,750
2015	175,000	61,050	236,050
2016	175,000	50,750	225,750
2017	175,000	40,688	215,688
2018	175,000	30,626	205,626
2019	175,000	20,562	195,562
2020	175,000	10,500	185,500
Total\$	1,925,000	\$ 672,984	\$ 2,597,984

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2009, the Town had no authorized and unissued debt.

Changes in Long-Term Liabilities

During the fiscal year ended June 30, 2009, the following changes occurred in long-term liabilities:

Governmental Activities:		Balance June 30, 2008	· :-	Increases		Decreases		Balance June 30, 2009		Current Portion
Bonds and notes payable Capital lease obligations Workers' compensation claims Net OPEB obligation	\$	6,940,000 110,832	\$	102,189 75,467 269,842	\$	(440,000) (62,007)	\$	6,500,000 151,014 75,467 269,842	\$	440,000 60,828 75,467
Compensated absences	8	322,350	-	7,638		18	-	329,989	· -	32,999
Total	\$_	7,373,182	\$=	455,136	\$=	(502,007)	\$_	7,326,312	\$=	609,294
Business-type Activities:										
Bonds and notes payable Net OPEB obligation Compensated absences	\$ _	2,100,000 - 24,494	\$	14,210 3,550	\$	(175,000)	\$ _	1,925,000 14,210 28,044	\$	175,000 - 2,804
Total	\$_	2,124,494	\$=	17,760	\$=	(175,000)	\$	1,967,254	\$=	177,804

The governmental activities long-term liabilities are generally liquidated by the general fund.

NOTE 10 - RISK FINANCING

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance.

The Town participates in a health insurance risk pool trust administered by Massachusetts Interlocal Insurance Association (Association), which was founded to establish insurance cost stability for Massachusetts' entities. The Association offers a variety of premium based plans to its members with each participating governmental unit being charged a premium for coverage based on rates established by the Association. The Town is obligated to pay the Association its required premiums and, in the event that the Association is terminated, its pro-rata share of a deficit, should one exist. These premium based payments are recorded as expenditures in the General Fund.

Workers' compensation activities are recorded in the General Fund where expenditures are recognized when the claims are expected to be paid with current expendable available resources. As of June 30, 2009, there were \$75,467 outstanding workers' compensation claims.

NOTE 11 - PENSION PLAN

Plan Description – The Town contributes to the Essex Regional Retirement System (System), a cost-sharing multiple-employer defined benefit pension plan administered by the Essex Regional Retirement Board. Substantially all employees of the Town are members of the System, except for public school teachers and certain administrators who are members of the Massachusetts Teachers Retirement System.

Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The System provides retirement, disability and death benefits to plan members and beneficiaries. Cost-of-living adjustments granted between 1981 and 1997 and any increases in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be authorized by the Essex Regional Retirement Board and are borne by the System. The System issues a publicly available report in accordance with guidelines established by the Commonwealth's Public Employee Retirement Administration Commission. That report may be obtained by contacting the System located at 491 Maple Street, Danvers, Massachusetts 01923.

Funding Policy – Chapter 32 of MGL governs the contributions of plan members and the Town. Plan members are required to contribute to the System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the System its share of the system-wide actuarial determined contribution that is apportioned among the employers based on annual covered payroll. The Town's contributions to the System for the fiscal years ended June 30, 2009, 2008, and 2007 were \$506,125, \$484,450, and \$458,124, respectively, which equaled its required contribution for each fiscal year.

NOTE 12 - MASSACHUSETTS TEACHERS RETIREMENT SYSTEM

Public school teachers and certain administrators are members of the Massachusetts Teachers Retirement System, to which the Town does not contribute. Pension benefits and administrative expenses paid by the Teachers Retirement Board are the legal responsibility of the Commonwealth. The amount of these on-behalf payments were immaterial for the fiscal year ended June 30, 2009, and, accordingly, are not reported in the financial statements.

NOTE 13 - OTHER POST EMPLOYMENT BENEFITS

Plan Description – The Town provides health and life insurance coverage for its retirees and their survivors (hereinafter referred to as the "Plan") as a single-employer defined benefit Other Post Employment Benefit (OPEB) plan. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions. Changes to plan design and contribution rates must be accomplished through the collective bargaining process. The Plan does not issue a stand alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan.

The number of participants as of July 1, 2008, the latest actuarial valuation, is as follows:

Active employees	54
Retired employees	
Total	

Funding Policy - The contribution requirements of Plan members and the Town are established and may be amended by the Town. The required health insurance contribution rates of Plan members and the Town are 45% and 55%, respectively. The Town currently contributes enough money to the Plan to satisfy current obligations on a pay-as-you-go basis. The costs of administering the Plan are paid by the Town.

Annual OPEB Cost and Net OPEB Obligation - The Town's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an actuarially determined amount that is calculated in accordance with the parameters set forth in GASB Statement #45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the Town's annual OPEB cost for the year, the actual amount contributed to the plan, and changes in the Town net OPEB obligation:

	_	Amount
Annual required contribution. Interest on net OPEB obligation. Adjustment to annual required contribution.	\$	389,141
Annual OPEB cost	-	389,141 (105,089)
Increase in net OPEB obligation Net OPEB obligation at beginning of year	_	284,052
Net OPEB obligation at end of year	\$	284,052

Trend information regarding annual pension cost, the percentage of the annual pension cost contributed and the net pension obligation is as follows:

Fiscal Year Ending	2—	Annual OPEB Cost (AOPEBC)	Percentage of AOPEBC Contributed	Net OPEB Obligation
June 30, 2009*	\$	389,141	27.0%	\$ 284,052

^{*} Transition year

Funded Status and Funding Progress – The funded status of the Plan at July 1, 2008, the most recent actuarial valuation, was as follows:

		Actuarial Accrued				UAAL as a
	Actuarial	Liability (AAL)	Unfunded			Percentage
Actuarial	Value of	Projected Unit	AAL	Funded	Covered	of Covered
Valuation	Assets	Credit	(UAAL)	Ratio	Payroll	Payroll
Date	(A)	(B)	(B-A)	(A/B)	(C)	((B-A)/C)
07/01/08	\$ -	\$ 4,163,491	\$ 4,163,491	· - \$	3,971,852	105%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive Plan (the Plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The significant methods and assumptions as of the latest actuarial valuation are as follows:

Valuation date:

July 1, 2008

Actuarial cost method:

Projected Unit Credit

Amortization method:

Amortized as level dollar amount over 30 years at transition

Remaining amortization period:

30 years at July 1, 2008

Interest discount rate:

4.00%

Healthcare/Medical cost trend rate:

9.00% decreasing by 1.00% for 4 years to an ultimate level of 5.00% per

year

Projected salary increases:

4.5% annually

Allocation of AOPEBC - AOPEBC costs were allocated to the Town's functions as follows:

Governmental Activities:

General government	\$	81,187
Public safety		180,580
Public works		83,070
Health and human services		11,087
Culture and recreation		13,750
	-	
Total AOPEBC - governmental activities	\$	369,674
		_
Business-Type Activities:		
Water	\$	19,467
The LACRONIC A		
Total AOPEBC - business-type activities	\$	389,141

NOTE 14 - COMMITMENTS

The Town has entered into a five-year agreement with Wheelabrator, Inc. to dispose solid waste and make certain payments (i.e. tipping fees) for such disposal at Wheelabrator, Inc.'s facility. The tipping fees payable under the contract are as follows: fiscal year 2007 (\$68.00/ton); fiscal year 2008 (\$69.50/ton); fiscal year 2009 (\$71.50/ton); and fiscal year 2010 (\$73.00/ton). The Town's cost under the agreement totaled approximately \$133,000 for the fiscal year ended June 30, 2009.

NOTE 15 - CONTINGENCIES

Various legal actions and claims are pending against the Town. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2009, cannot be ascertained, management believes any resulting liability should not materially affect the financial position of the Town at June 30, 2009.

The Town participates in a number of federal award programs. The programs are subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

NOTE 16 - IMPLEMENTATION OF GASB PRONOUNCEMENTS

The Town implemented the following GASB pronouncements during fiscal year 2009:

- > Statement #45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions. This pronouncement requires the recording of an OPEB liability that relates to the Town's future liability for current and future retirees and their spouses for benefits other than pensions, such as health insurance. This Statement is recorded prospectively in the first year of implementation. Details relating to the Town's OPEB liability and its calculation are provided at Note 13.
- Statement #49, Accounting and Financial Reporting for Pollution Remediation Obligations. The implementation of this Statement had no impact on the financial statements.
- Statement #52, Land and Other Real Estate Held as Investments by Endowments. The implementation of this Statement had no impact on the financial statements.

NOTE 17 - FUTURE IMPLEMENTATION OF GASB PRONOUCEMENTS

The GASB has issued the following statements:

- Statement #51, Accounting and Financial Reporting for Intangible Assets, which is required to be implemented during fiscal year 2010. The Town is currently evaluating the effect that this Statement will have on its basic financial statements.
- Statement #53, Accounting and Financial Reporting for Derivative Instruments, which is required to be implemented during fiscal year 2010. The Town is currently evaluating the effect that this Statement will have on its basic financial statements.
- Statement #54, Fund Balance Reporting and Governmental Fund Type Definitions, which is required to be implemented during fiscal year 2011. The Town is currently evaluating the effect that this Statement will have on its basic financial statements.

These pronouncements will be implemented by their respective due dates.

Required Supplementary Information

GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

FOR THE FISCAL YEAR ENDED JUNE 30, 2009

REVENUES		Prior Year Encumbrances and Continuing Appropriations	_	Original Budget		Supplemental Appropriations and Transfers		Final Budget
	ф			D4 FB ((00				
Real estate and personal property taxes	\$	-0	\$	21,726,693	\$		\$	21,726,693
Motor vehicle and other excise taxes		7.5		969,835		-		969,835
Tax liens		-		₩.		2		
Payments in lieu of taxes		-		25,000		×		25,000
Intergovernmental		-		1,292,276		*		1,292,276
Special assessments		-				3		
Penalties and interest on taxes		-		88,000				88,000
Licenses and permits		-		142,600		2		142,600
Fines and forfeitures		-		6,726				6,726
Departmental		-		279,831		2		279,831
Investment income				16,000	0.			16,000
TOTAL REVENUES	-	<u>.</u>	n.	24,546,961	<u> </u>		-	24,546,961
EXPENDITURES								
Current:								
General government		81,498		1,243,701		126,966		1,452,165
Public safety		-		2,582,716		(2,218)		2,580,498
Education		_		15,261,869		744,602		16,006,471
Public works		75,537		1,091,200		(142,260)		1,024,477
Health and human services		- 0,007		135,727		2,364		138,091
Culture and recreation				714,281		85,943		800,224
Pension benefits				505,612		(10,400)		495,212
Employee benefits				741,329		(29,833)		711,496
Property and liability insurance				162,325		, ,		157,325
State and county charges.		-		243,292		(5,000)		
Debt service:		-		243,292				243,292
Principal				1 104 (00		(744.600)		440.000
Interest		-		1,184,602		(744,602)		440,000
	-		-	281,335	-	18,688	-	300,023
TOTAL EXPENDITURES		157,035	-	24,147,989	-	44,250	-	24,349,274
EXCESS (DEFICIENCY) OF REVENUES								
OVER EXPENDITURES		(157,035)		398,972	-	(44,250)		197,687
OTHER FINANCING SOURCES (USES)								
Transfers in				145 100		(0.000		205 100
Transfers out		- 2		165,198		60,000		225,198
Turotes out	-		_	(433,086)		(10,450)	_	(443,536)
TOTAL OTHER FINANCING SOURCES (USES)			_	(267,888)	_	49,550	_	(218,338)
NET CHANGE IN FUND BALANCE		(157,035)		131,084		5,300		(20,651)
FUND BALANCE AT BEGINNING OF YEAR	-	521,061		521,061	_	521,061	_	521,061
FUND BALANCE AT END OF YEAR	\$_	364,026	\$_	652,145	\$	526,361	\$	500,410

See notes to required supplementary information.

-	Actual) (A	Encumbrances and Continuing Appropriations		Total Actual and Encumbrances and Continuing Appropriations	-	Variance Positive/ (Negative)
\$	21,458,597	\$	393	\$	21,458,597	\$	(268,096)
	902,809				902,809		(67,026)
	88,505				88,505		88,505
	39,419				39,419		14,419
	1,206,435		31		1,206,435		(85,841)
	3,050		540		3,050		3,050
	61,096		100		61,096		(26,904)
	151,080		(*)		151,080		8,480
	4,585		12		4,585		(2,141)
	287,150		127		287,150		7,319
-	30,104	1			30,104	8	14,104
-	24,232,830	-		P)	24,232,830	- 5	(314,131)
	4.000						
	1,277,482		79,766		1,357,248		94,917
	2,506,337		2		2,506,337		74,161
	16,005,902		*		16,005,902		569
	1,074,866		26,590		1,101,456		(76,979)
	127,835		250		128,085		10,006
	771,114		*		771,114		29,110
	495,197 674,648		22 500		495,197		15
	142,473		32,500		707,148		4,348
	242,732				142,473 242,732		14,852 560
					242,752		300
	440,000		2		440,000		
	300,023	-		-	300,023	-	<u>*</u>
-	24,058,609	_	139,106	-	24,197,715	_	151,559
	174,221	_	(139,106)	-	35,115	-	(162,572)
	228,404				228,404		3,206
	(443,536)		11.71		(443,536)		3,200
_	(215,132)				(215,132)		3,206
	(40,911)		(139,106)		(180,017)		(159,366)
_	521,061	_	521,061	-	521,061	-	
6	480,150 \$		381,955 \$		341,044	\$	(159,366)

PENSION PLAN SCHEDULES

The following schedules provide information related to the System as a whole, for which the Town is one participating employer:

SCHEDULES OF FUNDING PROGRESS (SYSTEM)

	Actuarial	Actuarial Accrued	Unfunded			UAAL as a Percentage
Actuarial	Value of	Liability (AAL)	AAL	Funded	Covered	of Covered
Valuation	Assets	Entry Age	(UAAL)	Ratio	Payroll	Payroll
Date	(A)	(B)	(B-A)	(A/B)	(C)	((B-A)/C)
						
01/01/08	\$ 301,420,965	\$ 445,171,554 \$	143,750,589	67.7% \$	111,726,856	128.7%
01/01/06	261,327,047	375,593,562	114,266,515	69.6%	98,641,094	115.8%
01/01/04	229,852,971	333,396,222	103,543,251	68.9%	93,404,002	110.9%
01/01/02	218,346,198	287,390,715	69,044,517	76.0%	85,005,338	81.2%
01/01/00	190,363,700	253,847,100	63,483,400	75.0%	69,525,900	91.3%
01/01/99	180,034,700	268,386,000	88,351,300	67.1%	89,645,300	98.6%

SCHEDULE OF EMPLOYER CONTRIBUTIONS (SYSTEM)

	Annually Required	Percentage of
Year Ended	Contributions	ARC
December 31	(ARC)	Contributed (%)
2003	\$ 11,784,852	100
2004	12,648,657	100
2005	14,609,198	100
2006	15,274,181	100
2007	16,294,571	100
2008	16,995,636	100

The following schedule provides information related to the Town's portion of the System's ARC:

TOWN SHARE OF SYSTEM ARC

Year Ended June 30	-	ARC	Percentage of ARC Contributed (%)	Town ARC as a Percentage of System ARC (%)
2004	\$	370,006	100	3.1%
2005		394,545	100	3.1%
2006		433,190	100	3.0%
2007		458,124	100	3.0%
2008		484,450	100	3.0%
2009		506,125	100	3.0%

NOTE A - BUDGETARY - GAAP RECONCILIATION

For budgetary financial reporting purposes, the Uniform Massachusetts Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the fiscal year ended June 30, 2009, is presented below:

	ē	Revenues		Expenditures
Budgetary basis as reported on the schedule of revenues, expenditures and changes in fund balance - budget and actual	\$	24,232,830	\$	24,197,715
Adjustments Net change in recording 60-day receipts To record encumbrances and continuing appropriations	5	(43,959)	-	(139,106)
GAAP basis as reported on the statement of revenues, expenditures and changes in fund balances	\$_	24,188,871	\$_	24,058,609

NOTE B - PENSION PLAN

Additional information as of the latest actuarial valuation is as follows:

Valuation date:

January 1, 2008

Actuarial cost method:

Entry age normal

Amortization method:

Approximate level percent of payroll based on 4.5% annual increases;

except level dollar for ERI liability for certain units

Remaining amortization period:

As of July 1, 2008, schedules as selected by units for 2002 ERI liability, schedules as selected by units for 2003 ERI liability and 20 years for

remaining unfunded liability.

Asset valuation method:

A preliminary actuarial value is first determined by taking the actuarial value of assets at the beginning of the year and adding assumed investment earnings (at the assumed actuarial rate of return) and the net new money during the year (contributions less benefits payments and administrative expenses). Twenty percent of the difference between the market value of assets and the preliminary actuarial value is added to the preliminary actuarial value. In order that the actuarial value not differ to significantly from the market value of assets, the final actuarial value of assets must be within 20% of the market value of assets.

Actuarial assumptions:

Investment rate of return:

8.50%

Projected salary increases:

5.00%

Cost of living adjustments:

3.00% of first \$12,000 of retirement income